The Sick Out and The Strike Vote

Raleigh Fire Department History - Research Notes by Mike Legeros

Version 1.2 – Updated January 1, 2021

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Turbulent Times

The United States experienced a recession beginning in the early Seventies. Local governments were hit hard by the recession—which latest from November 1973 to March 1975—and several large cities faced bankruptcy. Strikes were used as a bargaining tool by firefighters and other municipal employees as they fought for higher wages, better contracts, and other benefits.

From 1970 to 1975, there were 1,730 strikes by municipal employees around the country. They included fire, police, sanitation, and school workers. Notable strikes by firefighters during that period included:

- Kansas City, October 1975
- New York, November 1973
- San Francisco, August 1975
- Tucson, September 1975

Sources: News & Observer, 11/7/73, 8/21/75, 9/29/75, 10/4/75.

Part I - Background

January 1976

1976-01-20 – High Point Enterprise – 'Unhappy Policemen Slow Down' 1976-01-21 – Daily Tar Heel – 'Raleigh police slow down' 1976-01-21 – News & Observer – 'Raleigh Police Begin Slowdown in Protest'

On Monday, January 19, at 11:00 p.m., members of the Raleigh Police Officers Association (RPOA) started a job action to protest the city's failure to 'meet pay hike demands.' Members of the Raleigh RPOA 'decided to stop giving tickets for minor violations, such as traffic offenses.' They also promised an 'arrest slowdown until Friday'. And if City Council hasn't responded by that time, would follow the slow-down with 'an arrest speedup.'

In two meetings on Monday night, about 130 RPOA members—which the association claimed represented two-thirds of the police force—voted to 'demand a 10 percent raise and the ouster of Chief of Police Robert Godwin.'

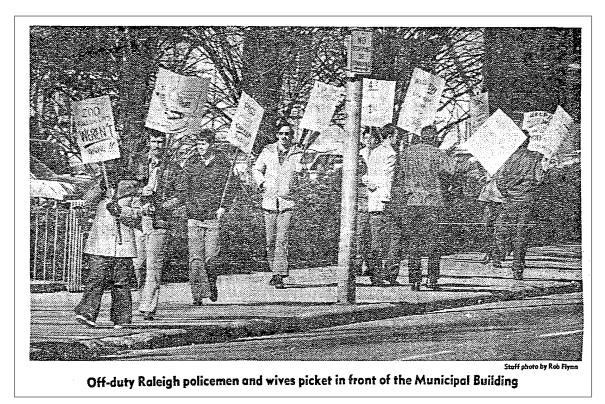
On Monday, the City Manager recommended a 3.5 percent raise, but the police had been seeking a ten percent raise. That day he also announced 'several changes in department procedures', which followed the release of a consultant's study, which was commissioned by City Council after 'a group of dissident officers demanded the council fire' the police chief. The consultants concluded that 'the department was torn with dissention and intra-departmental politics resulting in stagnation of city law enforcement.'

RPOA spokesman John Knox said the organization demanded a ten percent raise, and that the city should use the proposed 3.5 percent raise to 'fix dilapidated police cars.'

On Wednesday, January 21, off-duty officers and their wives began picketing City Hall.

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1976-01-21 – High Point Enterprise – 'Raleigh Police Demonstrate As Arrest Slowdown Continues' 1976-01-22 – News & Observer – 'Off-Duty Policemen Picket, Continue Citation Slowdown' 1976-01-22 – News & Observer – Police Pay Par For N.C.



'Some 20 policemen and a few officers' wives picketed city hall' on Wednesday, January 21. And 'officials said arrests were off by 30 percent' as the RPOA had 'called for a work slowdown.'

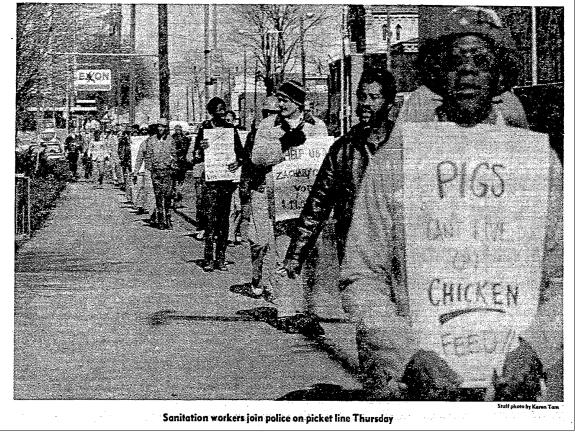
Police Chief Robert Godwin 'called a press conference at which he praised the caliber of his men, pledged an edge to the bickering among the department's top brass' and asked city council to consider giving a higher pay hike than the promised 3.5 percent.

At another press conference, the City Manager 'backed down from a proposal' to tie the 3.5 percent raise to 'a reduction in police automobile accidents'. Some officers 'had resented the tie-in'.

RPOA leaders have 'vowed to continue their slow down and perhaps use other tactics short of a strike, such as a 'speed-up of arrests for minor offenses' and a 'large scale sick out'.

1976-01-23 – News & Observer – Officers Here Switch Tactics; Ticketing Speedup Off 1976-01-23 – News & Observer – Mayor Urges Police Crisis Talks 1976-01-24 – News & Observer – Police Stalemate May Ease





1976-01-25 – News & Observer – 'Blue Flu' Thins Two Police Shifts 1976-01-25 – News & Observer – Patrol Work Goes On – As Boring as Usual 1976-01-25 – High Point Enterprise – 'Epidemic' Hits Raleigh Policemen

On Saturday, January 24, about half of 27 city policemen who were scheduled to work the first shift 'called in sick as a dispute between protesting officers and the city administration escalated.' Said a city spokesman, police department supervisors 'filled in for the missing men' and though the situation was described as 'above the normal sick calls' the department had 'all the beats covered.'

The Saturday morning shift was 'normally a slower time with fewer officers on duty' than typically scheduled. The day's second shift, from 3:00 p.m. to 11:00 p.m., had a 'much larger number' of officers scheduled to work.

City council members disagreed on whether the protesting officers should be disciplined.

1976-01-26 – News & Observer – Zachary Has 3-Hour Talk With RPOA 1976-01-27 – News & Observer – Police Offered New Proposal by Zachary 1976-01-28 – News & Observer – Police Dislike City's Latest Proposal 1976-01-30 – News & Observer – New Talks Set on Police Pact 1976-01-30 – News & Observer – Lack of Communication Cited as Patrol Problem

[Above headlines included as references for subsequent stories.]

February 1976

1976-01-31 – Raleigh Times – 'Firemen back RPOA pay hike' 1976-02-01 – News & Observer – 'Firemen Seek Higher Pay; Back Police'

Speaking at a press conference, Captain Hubert Y. Altman announced that the Raleigh Fire Firefighters Association (RFFA)—with a membership of 275 out of 310 firemen--supported the police officer's association demand of a ten percent salary increase. He also implied that the firemen would 'consider job actions' similar to those taken the prior week by RPOA members.

For years, the RFFA had been unable to meet with city officials since the IAFF local was reorganized in 1969, because of the 'city's insistence [that] it could not meet with employee groups.' However, as a result of the 'police work slowdown, picketing, and a 'sick in',' the city was now meeting with RPOA representatives.

Altman 'expressed confidence' that Fire Chief Rufus E. Keith would present the firemen's case and set up talks with 'high city officials.' But Altman also noted, in his prepared statement, that 'if the fire and city administrations are unwilling to work with us, we will then take more appropriate action.' He added 'I personally do not approve of letting the city be unprotected,' but said that firemen in recent weeks had suggested 'various forms of job action' that could be taken.

Talks between the City Manager and three RPOA leaders ended Friday afternoon 'without any indication whether they are closer to a settlement or whether police were considering renewed job actions like their sick calls last weekend.' The City Manager had avoided using the word 'negotiations' or admitted that he was meeting with RPOA representatives because of the state's 'anti-union law' that prohibits local governments from making any agreements or contracts with 'public employee unions or associations.'

'Blue Flu' Thins Two Police Shifts



Firemen Seek Higher Pay; Back Police

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ment." "I feel the men are mostly concerned the pay increase," sold Keith. "I have ta with the city manager (Lawrence Zachary) and told them (city officals) I w

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The RFFA had presented a list of the problems they were facing, including:

- The proposed abolition of the city's Civil Service Commission, which 'reviews employee appeals of firing or lack of promotions'.¹
- That their pay be adjusted to meet that of firemen in comparably sized cities nationwide. And also that they have equality with police officers.
- That firemen cannot reach the higher rank of Firefighter II, unless there's an opening.
- That promotions beyond the rank of Firefighter II are rare.
- Reforms of the promotion procedure, which they had already challenged before the Civil Service Commission.
- Filling of existing vacancies.
- Pay for any firemen filling one of those vacant ranks temporarily.
- Proposed new rank of First Class Fire Firefighter, with a five percent pay increase.

1976-02-03 – Raleigh Times – 'Response to police promised' 1976-02-03 [?] – News & Observer – 'Firemen To Delay Any Protest'

The RFFA said it would work with the city administration for the next 60 days, pursing a ten percent pay raise and other reforms.

1976-02-09 - Burlington Times-News - 'Police Reject Union'

RPOA members 'apparently rejected unionizing' at a Sunday night meeting, when 'less than a dozen' members 'showed up for a meeting on the subject.' Said spokesman Thomas R. Beliveau, 'joining a union' "doesn't suit us right now." The RPOA claimed to have 230 of the city's 300 police officers as members.

'State AFL-CIO President Wilbur Hobby' met with the members 'to outline the benefits of union membership.' He told them that union affiliation 'would not produce instant results' but would help his work in trying to repeal the state law that prohibits 'collective bargaining by public employees.'

April 1976

1976-04-?? - Raleigh Times - 'Firemen, police plan action'

¹ A consulting firm from Atlanta, hired to help rewrite the city charter, recommended last month that the city dissolve the Civil Service Commission. The commission was created in 1935, under the old commissioner form of government, and was designed to protect city employees from political pressure. The consultant said that the commission 'did not fit into the council-manager form of government' and it was not 'good business practice' to have a body that could overturn the city manager's decision. The RFFA presented a petition with the names of 260 firemen in favor of retaining the commission.

Firem	en, po	olice p	olan a	ction	(CA)
Better Streemann Times staff writer Raleigh's firemen and police, still dissatisfied with the city's proposed 5 per cent by hike, began making plans Wednesday ngith that could not this automatic that could be this automatic that that the his automatic that the staff of the his automatic the staff of the staff of the his automatic the h	downs and sick-ins of the RPOA in the last year result in meetings with city officials and some concessions, the city's firemen got "very irritated," said Capt. Hubert Altman, ex- centive secretary of the previ- ously quick RFFA. "The squasking wheel will get the greases. We're not going to stand in the mud and not more. We're wring to sameak."	before the City Council com- pletes its budget and makes a firm decision on the pay raise, Knox said. The budget must be adopted by July 1, when the new fiscal year begins. Although there is no formal agreement with the sanitation workers who are planning to strike July 6, Knox noted, "We said we'd coordinate it with	Altman said the firemen still want a 13.5 per cent raise to reduce the gap between their salaries and those of firemen in other cities and police here. They also want a new rank in- serted in the department that	firemen voted "98 per cent yea." The firemen's union includes almost all of the department's 300 men, and Altman said all but 25 members had endorsed	John R. Knox

Raleigh firemen and police are 'still dissatisfied with the city's proposed five-percent pay hike' and begin making plans.

RFFA members have unanimously voted to begin picketing city hall in June, and 'to take further, undisclosed action to win a higher raise and other changes in the department.' The firemen want a 13.5 percent raise, as well as a new rank that would 'boost each man 5 per cent on merit.'

RPOA negotiators agreed on 'three packages of pay raises and benefits' that they 'will propose for their members and then fight for.' They included raises from 5 to 10 percent and other things, 'such as a differential for working night shifts, a cost-of-living clause, and the city's paying the employee's share of Social Security or retirement plans.'

Neither group threatened to strike, unlike the city's sanitation workers, which had threatened to strike in July.

Undated – Memo from Fire Chief

TO: ALL PERSONNEL FROM: FIRE CHIEF SUBJECT: FOR YOUR INFORMATION

MESSAGE:

I have heard many rumors recently concerning firemen picketing. Some have stated to me that if they picket the fire department administration will punish them and some state that if they do not picket the Association will punish them. To set the record straight I wish to inform you that the administration will not punish any firemen for picketing in an orderly manner if he believes that this is the right thing to do. Also, I can see no way that the Association can affect an individual in terms of operations, procedures and day to day living conditions in the fire department if he does not believe in walking or picketing. If a fireman thinks he is punished by another member of the fire department for not participating in the picketing please do not hesitate to let me know.

Fire Chief

In an undated memo, possibly from April 1976 or later months, Fire Chief Rufus Keith informed all personnel that he had "heard many rumors recently concerning firemen picketing." Some had told him that if they participated in picketing actions then they would be punished by the fire department administration. They also said "if they do not picket [then] the [RFFA] will punish them." Chief Keith wrote "to set the record straight [...] the administration will punish any firemen for picketing in an orderly manner if he believes that this is the right thing to do." He also saw "no way" that the RFFA could "affect an individual in terms of operations, procedures and day to day living conditions" if that fire department member "does not believe in walking or picketing." Chief Keith requested that any fireman who "thinks he is being punished by another member of the fire department for not participating the picketing" to please let him know.

May 1976

1976-05-20 – Raleigh Times – 'Firemen angered by city pay claims' 1976-05-?? – Raleigh Times – 'Firemen plan picket, public plea on wages'

Hubert Y. Altman, 'head of the firemen's union,' 'reacted angrily' to the claim by city officials that firemen have received raises averaging 13 percent annually since 1971.

Meanwhile, police officers this week 'began ticketing motorists for many minor, often-overlooked violations' as a means of pressing their demands for a ten percent pay raise. And the firemen were 'still threatening more action' if their salary increase request wasn't met.

The RFFA also had 500 bumper stickers printed and they were handing them out: 'Raleigh – First Class Firefighters, Fourth Class Pay.' They also procured two 'lighted signs' to be placed at shopping centers and residential areas during the day. They were also planning to start picketing at City Hall starting on June 7.

June 1976

1976-06-08 - News & Observer - 'Chiefs and Pickets Apply Pressure on City's Wallet'

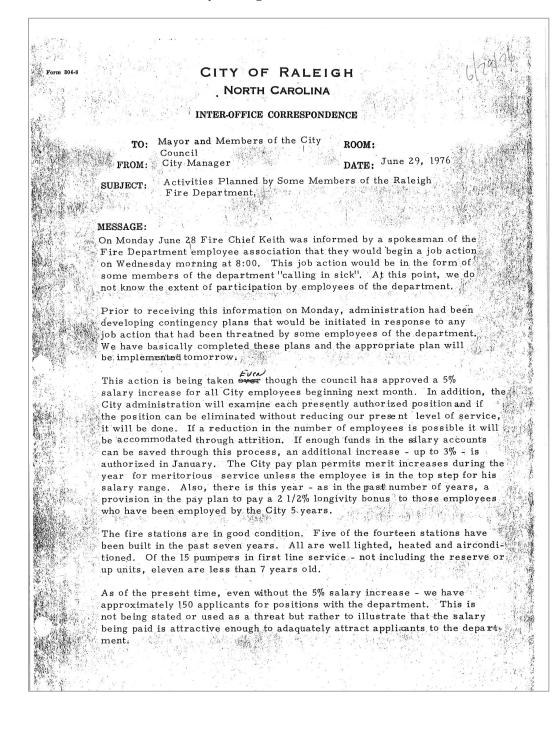
At City Hall, council listened to pleas from the Fire Chief and the Police Chief that 'their men be given bigger raises' than the five percent tentatively recommended for all city employees. Outside, RFFA members were picketing with cardboard signs, with such messages as 'If you support your firemen, call your councilman.'

The RFFA members also transported a large sign to the municipal building with such messages as 'Firefighters Will Not Be Blamed For Tax Hike.'

The picketing was called off after two days, reported the Raleigh Times on 6/30/76, because 'of indications they had a chance to win some gains if they were less outspoken.'



1976-06-29 - Memo from City Manager



Page 2 June 29, 1976 A wage study of all City positions has been authorized and will begin this summer. We have an excellent Fire Department with many dedicated employees. There are however, some members of the department who are apparently dissatisfied. The mission of the department is to prevent and/or surpress fire. We will carry out that mission in the future as we have in the past. L. P. Zachary City Manager

1976-06-?? - Raleigh Times - 'Keeter disappointed by firemen's picket'



Retired Fire Chief and now City Councilman Jack B. Keeter was disappointed in the firefighters who were picketing. 'Yes, I am, and I don't give a damn if you write it,' Keeter said, stabbing the air with a forefinger. He was disappointed because of the years he spent in the department 'of building it up with cooperation and working together' even though he was paid less than other department heads.'

1976-06-30 - News & Observer - 'Strike Plan Set By Firemen Here'

Members of RFFA voted Tuesday night, June 29, to begin calling in sick the next morning, as an 'organized attempt to pressure the city into giving them a larger pay raise.' Union leader Hubert Altman predicted that 240 of the city's 300 firemen would participate, and the action would reduce the city's fire protection by an estimated 76 percent. Members voted in the group's headquarters in the state ALF-CIO building on West Johnson Street.



Part II – The Sick Out

1976-06-30 - Raleigh Times - 'Three-fourths of firemen 'sick'; 3 neighborhood stations closed'

On Wednesday, June 30, three-quarters of firemen scheduled to work that morning called in sick, as a protest to the city to meet their demands, which included a 3.5 percent retroactive pay raise to match the mid-year raise given to police.²

Normally, 79 men would report for duty, to staff the city's fourteen fire stations. But when the shift started at 8:00 a.m., only 27 had reported to work as scheduled, and 52 had 'marked out sick.' Another ten were on vacation.

As a result, three 'fringe-area' fire stations were closed—Station 12 on Poole Road, Station 14 on Lake Boone Trail, and Station 15 on Spring Forest Road—with the remaining eleven stations staffed with 49 members comprised of '22 supervisors, inspectors, non-protesting firemen, and a few city employees who were also volunteer firemen.' Also, Rescue 1 was removed from service, with only Rescue 9 operating.

² The City Manager said that the police raise was based on the recommendation of a consultant and the 'city's rising crime rate.' He said that the timing was a 'coincidence and not a reward for police militancy.'



Noted the Raleigh Times, 'A spot check of individual fire stations early today showed that the fill-ins at the short-staffed stations were fully confident they could do the job. 'You better believe we can cover it,' said Training Officer James Owens, working at Station 5 on Oberlin Road with a rookie. At Station 4 on Wake Forest Road, where three captains and a district chief manned the company, one said he hadn't been on a truck in 15 or 20 years. 'But we'll make out all right.''

Only one call was dispatched that morning, a false alarm at a government building that morning. By early afternoon, the only other fire call in the city was to 'clean up a gas spill.'

Chief Keith insisted that the city's fire protection 'had not been jeopardized' and had also asked the volunteer fire departments in surrounding suburban areas to stand by.

Sanitation workers were planning a possible strike after July 4.

1976-06-30 – Raleigh Times – 'City has emergency procedures' 1976-06-30 – Raleigh Times – 'Two view of duty' / 'No hard feelings held by firemen who showed'

Retiring Fireman William L. Mitchell had never seen anything like today's sick-out in his 30 years and seven months of service. And if today wasn't his last day on the job, he would've called in sick with the five other men from Station 5. 'This should have been done earlier. Promises have been made here for several years, but now we have the type of men here that are fed up with promises and want a showdown.'

Station 5 on Oberlin Road was three men short of its regular eight-man crew. Those spots were filled by 'personnel from the main fire department office.' One fireman at Station 5 said



'The only time I remember this many people being out sick was at a Christmas party a while back, when 34 couples got food poisoning.'

At Station 3 on East Street, District Chief D. H. Williams worked alongside fire hydrant technician E. C. Emory, and trainee Ronnie Smith. Technician Emory, 'who had not been on a truck on a regular basis for 10 years, said he was 'ready as a radio'.' He was not a member of the RFFA and said he was working because 'the citizens are paying my salary and I won't let them down. It could be my relatives if we do have a fire, anyway.' But he added, it was a personal decision for each fireman who called in sick, and he didn't 'begrudge them being out.'

1976-06-30 – Raleigh Times – 'Two view of duty' 1976-06-30 – Raleigh Times – ''Sick' men cite raise given earlier to police'

Several of the 'sick' firemen spoke to the Raleigh Times by telephone. Frank Marshall said 'I really am sick' but also voiced support for the job action. 'I believe we are getting a dirty deal,' he said. 'We are not asking for anything the police didn't get.' And 'Everybody who works for the city is supposed to get the same thing.' Marshall said he had a pulled shoulder muscle and had been undecided about returning to work, before the job action was announced. He added, he wasn't in any hurry to recover until the job action was resolved.

Wayne L. Burton was more direct. 'I'm behind the job action 100 percent.' He added, 'I hoped, we all hoped that it wouldn't come to this, but the city should have given us the pay increase the police got.' Burton, who was new to the department, had said he has only a little sick time 'built up' but) was willing to exhaust those sick days, 'if the matter is not settled to the firemen's liking.'

1976-06-30 - Raleigh Times - 'Police, sanitation workers stick to own plans'

Sanitation workers planned to vote next Wednesday whether to strike and 'refuse to pick up the city's garbage.'

The RPOA did not have plans for any job action, but was supporting specific candidates in next year's city elections to 'press its case for more pay.'

Following the RPOA members' 'blue flu' earlier this year, the city gave police a 3.5 percent pay raise and increased benefits.

1976-06-30 - Raleigh Times - 'Council holds firm on raise'

All but two council members told the Raleigh Times that 'they won't bend before protests' by firemen, who wanted a 3.5 percent wage hike above what the city had already promised.

The city's budget, adopted last week, included a five percent across-the-board raise, and the possibility of another three percent raise in January, if 'the city saves enough money from a reduction in jobs and attrition.'

1976-06-30 - City news releases

	formation s.mcdowell st. 1-6194	NEWS (12d7)	e
	oyce P. Maret, Director esearch/Information Office	FOR IMMEDIATE RELEASE	
30	0 JUNE 1976		
	or more information: hief Keith, 755-6360		
Bo be th "s ha F	he three unmanned companies are all on t oone Trail, No. 12 on Poole Rd., and No. Normally the City has two rescue un e running and for emergency rescues only Chief Keith said the firefighting f hat he has confidence that in the event sick" would come in, as they have indica Some off-duty men have said they wo as available active volunteer firemen wh ire Departments in Cary, Garner, Six For	its in operation. At this time only one wi , not transportation. orce on hand could handle a major fire and of a major fire some men who have called in ted previously. uld come in if they are needed, and he also o work in other City departments. Voluntee ks, and Wake-New Hope also have been contac	ike 11)) er
co t	ounty. The Chief and the City Manager stan ime, Keith told newsmen, but they have n	ith all other volunteer departments in the d ready to talk with the firefighters at an ot approached him to talk. He offered to	
	he offer.	tion meeting Tuesday night, but they declin 30 -	ea

research Rich Information 110 s. mcdowell st. 755-6194	NEWS 6/30/76	
Joyce P. Maret Research/Information Officer		
30 June 1976		
For more information: Chief R.E. Keith, 755-6360		
Raleigh Fire Chief Rufus E. Keith t	today cancelled all vacations in the Fire Department	nt,
effective at 8 a.m. Friday, July 2, unt	il further notice.	(
In doing so, he said, "I regret do	ing this, but due to the emergency situation, my	
responsibility is to protect the propert	ty and citizens of Raleigh. If you have any ques-	
tions concerning this, or if it will cau	use great hardship, please call me. I will treat	
each case individually."		
In addition, the chief planned to	remind all firemen who call in sick that there	
exists a <u>new</u> Departmental Operating Inst	truction which establishes a uniform sick leave	
policy requiring a doctor's certificate	for approving sick leave pay.	
The policy states, "It is the poli	icy of the City of Raleigh's Fire Department to	
require a doctor's certificate in order	to be paid for sick leave when there is reason	
to believe sick leave is misused."		
The procedure for carrying this c	out reads: "In order to be paid for sick leave, it	t
will be the responsibility of each emplo	oyee to present to his supervisor a doctor's cer-	
tificate stating he is able to return to	o work after being out sick for any length of time.	
This requirement will apply to personnel	l on any shift due to report to work at 8 a.m.	
July 1, 1976, and thereafter."		
The DOI previsouly required a doc	ctor's certificate for sick leave in excess of two	
days, or one 24-hour shift.	-30-	

July 1976

1976-07-01 – News & Observer – 'Firemen End Strike; Chief Vows New Talks'



On Thursday, July 1, the RFFA stopped it's one-day 'strike' as a 'good faith gesture' after city leaders 'agreed to begin a round of discussions with the dissident firemen.' Secretary-Treasurer Hubert Altman said in an interview that the 'ending of the strike was designed to give the city and the firemen time to reach a peaceful settlement to the labor dispute.' He also said that the firemen 'did not want to alienate the public by being on strike during the July 4th Bicentennial weekend, a time of increased fire hazards.'

The decision was made after Altman received a hand-delivered letter to his home, by a messenger, from Fire Chief Rufus Keith. The letter sought to 'reassure' the firemen 'that both my office and the office of the city manager is open to discuss your concerns now or at any time in the future.'

At Station 6 on Fairview Road, only one of the eight firemen called in sick. 'It's just a normal day' said Captain F. L. Blake. At Station 9 on Six Forks Road, all six men called in sick. The station was manned by supervisors and 'people like city draftsman Carl Denton, a volunteer rural fireman in Johnston County who had been recruited by the city to fill in.'

Between 8:00 a.m. and 5:00 p.m., the city answered six calls. The only working fire was an automobile near Crabtree Valley Shopping Center.

As a result of the protest, Chief Keith cancelled all vacations for all of the city's 300 firemen. He also announced a new personnel policy requiring doctor's notes before receiving any pay, starting today. Previously, they had to be sick for more than 24 hours before a doctor's note was required. Altman said that the new policy was illegal.

Noted the news story, Raleigh firefighters were 'generally paid less' than their counterparts in other North Carolina cities.

Raleigh – Starting \$688 per month, maximum \$878 Charlotte – Starting \$742 per month, maximum \$974 Greensboro – Starting \$690 per month, maximum \$879 Winston-Salem – Starting \$770 per month, maximum \$982.

For driver's, the spread was:

Raleigh - \$760 to \$968 Charlotte - \$779 to \$994 Greensboro - \$779 to 1019 Winston-Salem - \$850 to \$1082

1976-07-01 – Raleigh Times – 'Firemen return to jobs' 1976-07-01 – ?? – Editorial – 'Firemen Strike Against Public Safety' 1976-07-01 – Raleigh Times – 'City officials won't make promises to firemen' 1976-07-01 – Raleigh Times – 'Firemen happy to return'

On Thursday morning, July 1, the city's fire stations were fully manned and firemen said they were 'overwhelmingly glad to be there.' From the start of shift at 8:00 a.m. 'it was as if nothing had happened.' Said one fireman at Station 1 on Dawson Street, 'I don't think the guys wanted to leave the city unprotected, but now the city knows the firemen will stand up to them.'

Most firemen saw the return to work as a 'break in the action' and all said they would 'stick with the union if further protest was warranted.'

Said Captain Jonny Sandy at Station 5 on Oberlin Road, 'I'm neither disappointed nor surprised at the course of events. The union took the right course and got the city to talk again.' He also said 'I think the men will be willing to go out again.' And they'll be stronger if they repeat the action, because they've demonstrated two good-faith gestures already, by stopping the picket and the 'sick-in.'

Almost all of the firemen who were interviewed felt the city was 'using pressure tactics' by cancelling vacations and setting a 'stringent' sick leave policy.

Driver D. L. Gill at Station 5 was not upset by the pressure. 'We pressured the

city, now they're pressuring us. I believe in the long run that will be good for the union because at least it got us talking. We have to get both sides to mutual ground; it makes both sides happy.'

1976-07-01 - N&O - 'Firemen Here Return to Work'

The N&O reported that 'most municipal officials interviewed Thursday [said] it was unlikely firemen would get more money.' Mayor Jules J. Coggins said he doubted that City Council would agree to an additional raise for the firemen.

Leaders of the RFFA, the RPOA, and the sanitation workers union met behind closed doors to discuss forming a 'coalition' to 'gain additional money and benefits.' However, said Donnie L. Perry, 'a leader in the firemen's association', a joint strike was not discussed. The meeting was held at Boyd's Vulcan Industries, and about eight people attended.

Also, the RFFA was considering a public relations campaign to 'get public opinion behind larger salaries.' Another campaign was discussed to 'approve the transfer of budget funds to municipal salaries.'

1976-07-02 - Raleigh Times - 'Firemen pin hopes on talk with city officials'



Reported the newspaper, leaders of Raleigh's protesting firemen planned to sit down with city officials that afternoon.

1976-07-02 - Raleigh Times - Hotline Survey - 'Calls evenly divided on firemen'

The Raleigh Times asked its readers for reactions to the strike and received 31 telephone calls. Sixteen 'deplored the action', fourteen supported, and 'one caller liked points on both sides.' Those opposed 'generally felt the sick-in was illegal, endangered the lives of Raleigh citizens and felt firemen already are earning more than enough money.' Several callers thought the city should fire any firemen who couldn't prove they were actually sick, but who called in sick.

Supporters said that the firemen deserved a raise because of the profession's dangers. Or they noted that the police received an additional pay hike, and that the firemen are paid less than police to begin with.

HOTLINE asks about firemen How do you feel about firemen calling in sick? Do you support their partial strike for higher pay and think they are justified in their action? Or do you decry their tactics? In any event, let us know. The Raleigh Times will open its HOTLINE phones today and tonight to let you have your say. Call 828-5733 and sound off. One change from normal HOTLINE rules, though, Wed

HOTLINE rules, though. We'd like to use your name with your comment. We use just initials in HOTLINE. So if you aren't willing to have your comments on the firemen attributed to you, say so when you call.

1976-07-02 - Raleigh Times - 'Altman works hard in firemen's benefit'

Altman works hard in firemen's behalf

By CHRIS SHERMAN Times staff writer

When Hubert Y. Altman joined the Raleigh Fire Department 15 years ago, he was a single man from Harnett County who didn't have a lot of purpose to his life.

He was more brassy than the average rookie then, according to an associate, and he didn't hold his tongue about the favors he saw being traded back and forth in the department But he didn't apply himself much to his job – just another in a string after he had tried Florida. sold plumbing fixtures, and spent four years in the Navy.

Now, he's the outspoken leader of the firemen's union and at the same time a company captain who is respected at a fire scene and who might have a shot at a district chief's white hat.

In the months of protest by the city's firemen culminating in Wednesday's massive sick calls, Altman has emerged as a strong-willed spokesman who mispronounces occasional big words, but rarely fails to get his message across. It is his flat country voice that will be presenting the firemen's concerns to city officials this week as the union abandons confrontation for negotiations

Beneath his modish hair and leisure suits he still has the grin. the face reddened from outdoor work, the straight back and burly chest at 40 that he probably had as a young firemen.

For the first few years on the force, he conceded in an interview Wednesday, "I just didn't care and bear down as I should." Then he found both marriage

and religion. Ten years ago he got married. Nine years ago, he said, "I became a Christian and was born again."

He is as serious about his personal life and morality as he is about the firemen's wage demands, and all are tied together in his view.

Leading the firemen in their recent actions, "Some people might think is un-Christian," Altman says, but he feels it's his moral obligation. Those who have worked with him say he is hard-working, candid, and dedicated about his personal life and his dual duties in the fire service.

He wouldn't give up that job now. "My little boy loves that his daddy's a fireman " He's the kind of captain, one

fireman said, who will take a man aside privately to counsel him on marital problems. He was a bottom-rank firefighter for nine years before he

was promoted to the rank of driver, and he says, "I saw people using favoritism and getting personal gain." It took him only four more years, however, to get his next promotion to his present captain's rank

"I saw how hard it was I had to work, and I didn't forget it." he said.

"This caused me to have a general feeling of, someday, if I could, to see a fair fire department," Altman said.

He considers himself fairly conservative, but he has adopted the unpopular view that, "The little man keeps getting less and the South is going to have to go union to get out of this." He's the secretary-treasurer

of the union and, since there is



As an example of Altman's hard work, Raleigh Fire Fighers' Association (RFFA) lawyer Howard F. Twiggs estimated the captain put in about 200 hours of his time, collecting statistics and photos for an elaborate appeal to the wage review board — an attempt to work within the system.

1976-07-04 - News & Observer - 'Firemen Claim Data Support Wage Plea'

RFFA leaders gave city officials 'eight pages of data' to underscore their plea for a 3.5 percent wage increase.

This was during an hour-long meeting with city officials that ended with the city saying 'they would deliver a formal response to the firemen's renewed wage demands by the end of the week.'

The meeting was held at the Parks and Recreation office on Wade Avenue. In separate interviews afterward, neither side 'admitted giving any ground' in what was described as a 'cordial' meeting.

Asst. City Manager Dempsey Benton said the 'five-member city grievance committee' would report to the City Manager 'the first of the week.' But no date was set for a 'return meeting with the firemen.'

The data was compiled by several members of the RFFA, who spent two days 'collecting salary information to compare Raleigh to firemen in four major North Carolina cities.' Each of the comparisons showed Raleigh firemen behind other cities, Altman noted in an interview after the meeting.

1976-07-06 - Raleigh Times - 'Firemen to report on talks'

On Friday, there was an 'unprecedented' meeting between the RFFA and city officials. It was the first time that representatives of the firemen's union had met directly with any city officials other than the Fire Chief. At a planned meeting of the union membership that night, the RFFA leaders would deliver a report on the meeting.

Meanwhile, with staffing back to normal at fire stations, Chief Keith had rescinded his 'emergency ban on vacation leaves' on Sunday, July 4.

1976-07-07 - Raleigh Times - 'Firemen give Friday deadline'

On Tuesday night, July 6, RFFA members agreed to give city officials until Friday to meet their 'wage and promotional demands.' Failing this, they would 'renew their job actions Monday.' Speaking for the RFFA, Captain Hubert Altman wouldn't say whether the members would call in sick, or use a different tactic.

About 70 members of the RFFA met at the AFL-CIO building. They also agreed 'not to pick up garbage during a strike by sanitation workers,' as was suggested as a contingency plan by some city officials, by putting non-striking city employees on trash trucks in the event of a strike.

'The men said they would stand 100 percent behind objecting to performing any jobs outside their job classification,' Altman said.

Also, firemen, police, and sanitation workers continued to discuss 'forming a coalition of city employees to press their demands.' Representatives of the RFFA, the RPOA, and the grievance committee of the sanitation department met at the 'city hall snack bar' on the eve of a garbage strike.

1976-07-07 – City press release



NEWS



110 s.mcdowell st. 755-6194

Joyce P. Maret, Director Research/Information Office FOR IMMEDIATE RELEASE

7 JULY 1976

The following statement was issued at 4 p.m. today, July 7, by City Manager L. P. Zachary regarding the sanitation workers strike:

"Earlier we stated that some Sanitation vehicles would operate today. Because of the high emotional level that developed, it was decided to allow a cooling off period for the rest of the day. The Sanitation trucks will go out tomorrow morning according to the following plan.

¹ In order to provide protection for the Sanitation vehicles, they will be moved to the Fire Station late this afternoon or tonight with the exception of Station #5 on Oberlin Road and Station #1 on Dawson Street. No more than two large vehicles will be at any one station. Tomorrow morning the Sanitation workers not on strike are to report to the Sanitation Division Headquarters where they will be assigned their route and truck. The Sanitation vehicles will leave from the Fire Stations to cover their assigned routes. It is the responsibility of the Police Department to provide protection for the Sanitation vehicles and crews in their respective beat area.

"Any striking Sanitation employee who threatens an employee not on strike will be dismissed and if warranted, a criminal citation will be issued.

"The effort tomorrow, Thursday, will be to collect the solid waste from critical public and private facilities and to complete the routes not collected yesterday. Approximately one-half of the City waste was collected Tuesday.

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755-6194

8 JULY 1976

STATEMENT FROM PUBLIC WORKS DIRECTOR LYNN BAIRD REGARDING SANITATION WORKER'S STRIKE, 8 July, 1976:

1. We have all of the sanitation vehicles normally used in the collection of non-residential garbage in service this morning. We will collect most, if not all, of the non-residential garbage in the City which was scheduled for Tuesday collection. This involves 11 trucks in service and approximately 20 people.

2. Essentially the same personnel that reported to work yesterday are with us today.

3. The landfill is in operation and we would encourage citizens to carry as much as they can to the landfill.

4. We are implenting a contingency plan today. The first phase of this contingency plan involves the distribution of a two-week supply of plastic bags, beginning at 12 noon today. Citizens may go to any fire station in Raleigh and pick up two plastic bags per family.

The plan involves collection of organic waste materials. Citizens are asked to separate organic from inorganic material, placing the organic materials in the

- more -

	-11-12-1076 - V(13/76
	July 13, 1976
Memorandum to:	Raleigh Fire Fighters Association All Fire Personnel
From:	City Manager
	riday, July 9, 1976, the special committee of Fire personnel in statement on the position classification and pay study.
	ed for a copy of the study guidelines. This has now been It will be provided to others who request it.
to perform this wo The time schedule	now preparing to receive proposals from outside consultants ork. It will not be performed by the Personnel Department. should provide for completion by January 31, 1977. It will be n budget preparations for next year.
Department and co	ll ask the consultant to evaluate the pay levels in the Fire omment specifically on whether a proficiency pay step above level should be adopted.
their ideas on sala reviewed by admin	Il be given ample opportunity as individuals and as groups to express ry needs to the consultant. When the study is complete, it will be distration, presented to the City Council and made available to sh to review its conclusions.
	ends to use it as the guide in making recommendations to the conclusions will be carefully considered for future budget
various positions i	l study and recommend actions on the comparable pay levels for in the City organization. A significant part of this work will involve ice and Fire positions in terms pf duties, responsibilities and es.
If you have questio	ons, please contact the Personnel Director.
	L. P. Zachary, Jr.
	L. P. Zachary, Jr.

1976-07-09 – Memorandum from City Manager to RFFA and all fire personnel

1976-07-10 – News & Observer – 'City Fires Strikers; Private Firms Hired' 1976-07-10 – News & Observer – 'City Encourages Residents to Help Remove Garbage'

On Friday, July 9, the city fired 157 striking sanitation workers, and tentatively hired two private contractors to 'help haul away Raleigh's mounting garbage.' The city implemented an emergency plan, sending garbage trucks 'rolling through residential neighborhoods' for the first time since Tuesday. But

because of the 'serious lack of workers', which city officials attributed to 'intimidation tactics by strikers,' the amount of garbage that was picked up was only half 'envisioned in the emergency plan.'

Because of that setback, the city started two additional emergency measures. First, they hired Waste Industries to begin emptying dumpsters the city had placed at all 38 city public schools. They also tentatively hired C. C. Mangum Company to start hauling garbage on Monday. The city also placed garbage trucks at all thirteen city fire stations, for residents to drop off garbage bags.

City officials had hoped to put 27 trucks on the road on Friday, using non-striking sanitation workers and 'city laborers' from other city departments. The expected to collect 200 to 220 tons of



garbage. Instead, only 13 trucks were sent out, and 110 tons was collected.

1976-07-15 - News & Observer - 'Strike Leader Rethinks Rejection Vote'

On Thursday, July 15, the city's striking sanitation workers rejected the city's latest offer early that morning. Their leader surprised City Council hours later, however, by saying he had reconsidered after 'a divine spiritual understanding.' He planned to urge strikers at a meeting on Friday morning to accept the offer and end their nine-day strike.



1976-07-15 – Raleigh Times – 'Firemen, police picket'

On Thursday, July 15, thirty off-duty firemen and policemen 'walked a picket line' that morning outside city hall to show sympathy for the sanitation men fired last Friday. Other expressions of support included petitions circulating among city employees, and half of 100 parks maintenance workers calling in sick that morning.

In a prepared statement, the RPOA charged the City Manager and Mayor with making 'examples of the sanitation workers' and that the city 'should spend its money on a raise rather than fighting the sanitation workers.'

'We're not asking for anything. It's got nothing to with us,' Officer Thomas R. Beliveu said. He and Officer T. H. Vaughn said the sanitation workers were fired because they're the lowest paid and more easily replaced than policemen or firemen.

The picket signs read 'Help sanitation clean up city gov't' and 'King Coggins – Tyrant' and 'Will the RPOA be next?' among other messages.

Part III – The Strike Vote

1976-07-15 - Raleigh Times - 'Firemen take tougher stance'

'Increasingly frustrated and angry by the city's stance on negotiations for a pay increase,' RFFA members on Wednesday night, July 14, endorsed two new tactics: a possible strike and a petition drive to 'oust' Mayor Jules J. Coggins.

On the morning of Thursday, July 15, Fire Chief Rufus Keith was 'preparing contingency plans' for a strike, and feared the union might have the support to call one, but doubted 'it would have 100 percent support.' He said 'I'll have a plan we can survive with' and 'it's a possibility some of them could lose their jobs.'

The RFFA was demanding a 3.5 percent raise and creation of a new rank of First Class Firefighter. But talks with city officials so far have 'amounted only to repeated promise of a pay study' said Captain Hubert Altman. 'They have given us nothing' in the two weeks of meetings between the city and RFFA officials.



Talk of a strike by firemen, 'an unprecedented move for Raleigh,' had been 'spreading among the rankand-file firemen for several months.' The motion for a 'referendum on whether to strike' passed unanimously at the Wednesday night meeting of the RFFA, which was attended by some 100 members.

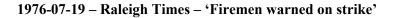
The RFFA planned to poll its membership, 270 firemen, over three days starting on Sunday, July 18, with results announced on Wednesday. They would strike if the action was endorsed by two-thirds of the members.

Also unprecedented was the RFFA's call for removal of the mayor. Under the city charter, a petition with 6,246 signatures could force a primary election between Coggins and any challengers within 60 days. The RFFA statement about the recall was the 'first public word about the recall petitions.' Said Altman of the Mayor, 'He's not conservative, he's bull-headed' and complained about Coggins' 'take it or leave it' attitude. 'Things are really going to get worse and worse' Altman predicted.

The Wednesday, July 14, meeting of the RFFA was attended by only two non-members, Michael Lass, a representative of the IAFF, and former councilman Michael Boyd. The former, from Evanston, IL, was

there to advise the firemen on union procedures. The latter has played an active role on the side of the sanitation workers and their strike.

Also, that morning, RFFA members joined city policemen who were 'picketing in sympathy' outside city hall for the striking sanitation workers.





Reported the RT, Fire Chief Rufus Keith had warned his firefighters that they'll lose their jobs if they go on strike. He said today that he will use a 'city personnel rule' that allows 'suspension or dismissal for participation in any action that disrupts or disturbs operations.' The Chief mailed letters to all firemen on Friday, July 16, 'spelling out what he plans to do if they strike.'

The letter read, in part, 'The purpose of this letter is to make you, as an individual, aware of the seriousness of the act. Simply put—the moment you go out on strike, you are no longer an employee of the City of Raleigh Fire Department. The letter also noted that Chief Keith has empathy for their demands, but he has been told repeatedly by city officials that there's no money for the demands.

Both RFFA spokesman Hubert Altman and Chief Keith said today that they believe the Chief's letter plus the 'collapse last week' of the ten-day sanitation worker strike 'have affected the earlier resolve of some firemen to walk off the job.' [The strike ended Friday with no gains by the strikers.]

Altman said today he saw only a 50-50 chance of a vote to strike, versus his earlier statements where he thought they would fully vote that way. Keith said he didn't believe the men will vote to strike.

Chief Keith said the main purpose of his letter was to 'insure that every individual fireman had a chance to sit down alone, or with his family, and discuss the possible consequences of a strike.' He also told firemen to contact him, the office secretary, or his administrative assistant, to let him know who could be counted on. He said about 40 firemen had responded. And if there was a strike, Chief Keith would use the remaining firemen and call on the 'volunteer firefighters throughout Wake County to provide fire services for the city.' He said 'I can work around this one way or another.' He also said he hadn't made any plans or provisions yet for paying volunteer firefighters, if they were called to provide assistance.

The RFFA members were voting by secret ballot. Two locked boxes were carried around to all fourteen fire stations. After ballots were cast, two men carried the boxes to the next station. Two other men had

keys to the boxes, which would be opened on Tuesday, July 20. And the ballot boxes were taken to each station three times, so RFFA members on each of the three shifts could cast votes.



This is the text of a letter sent to all Raleigh firemen by Fire Chief Rufus E. Keith, warning them that if they go on strike they will lose their jobs: Dear Raleigh Firefighter:

I have watched the turn of events among the members of the Raleigh Firefighters Association in recent weeks with a growing concern for the safety of the citizens of Raleigh and the operation of our Fire Department. It is my legal duty as Fire Chief to provide for adequate fire protection for the citizens of Raleigh and I assure you that fire protection will be provided.

I also wish you to know that I have empathy with your request to the City Council for a 3.5 per cent raise and the establishment of the position of First Class Firefighter. I have met repeatedly with the City Manager in an attempt to make the administration aware of our needs. They have told me that they can see the reasoning behind your requests and job actions to the present but the funding needed is just not

available at this time. I have welcomed the Raleigh Firefighter Association as a method of feedback and as a line of communication. Captain Altman and I have had numerous intense discussions which have enlightened me to the needs and wants of the members of the Association and for that reason I respect and have attempted to implement the requests of the association. However, you must realize that I am the sole person in charge of all personnel and operations of the Fire Department. For this reason, I cannot cater to the specific needs of the Association because I must represent all employees and not any one group, either a majority or a minority.

I know that each one of you considers it an honor to be a Raleigh Firefighter. The Raleigh Fire Department is the best in the state and ranks at the top in the nation in my opinion. I want to keep it number one in the eyes of our citizens. In recent years, we have seen much improvement in the public opinion of the Raleigh Firefighter as a highly trained professional.

On July 14, a majority of the members of the Raleigh Firefighters Association voted to take a secret ballot of the members of the Association to strike. The purpose of this letter is to make you, as an individual, aware of the seriousness of this act. S the moment you strike, you are n employee of the Cit Fire Department. ing should be consi choose to strike:

You are subject benefits entitled i City employee. If view the attached realize just how these are. (Keith fits on an attached I am sure that th ative for the I Firefighter Assoc you of the serious act. Let me eche ments. To go on str of the gravest con do care that you a ing this drastic ac important to me, my personal contr also important to safety of the ap 145,000 citizens of F

Firemen vote no on strike

1976-07-20 - News & Observer - 'Fireman Vote Appears Close'

On Tuesday, July 20, the RFFA was concluding three days of balloting on whether to 'strike for higher wages.' And a two-thirds majority was required to approve the action. Fire Chief Rufus Keith had warned the firemen that a strike was 'an action of the gravest consequence' and all who walked off the job would be fired.

1976-07-21 - Raleigh Times - 'Firemen vote no on strike'

'It gives me great pleasure to announce that the outcome of the vote was much less than the two-thirds needed to call for a strike, therefore there will be no strike' said Hubert Altman to the Raleigh Times. He told the newspaper that 247 of 270 members voted, but did not reveal the exact vote. But he said the votes were 'strong' against a strike. And added 'This is a relief to us as members of the Fire Fighters Association.' The votes were counted in the RFFA office at 714 W. Johnson Street.

Members planned to meet that that night to 'discuss future activities' and Altman noted 'he knew of no immediate plans or any job action.' Another member of the RFFA executive board, J. C. Munns, 'said strong emphasis will be put on working to form a coalition of all city employees.'

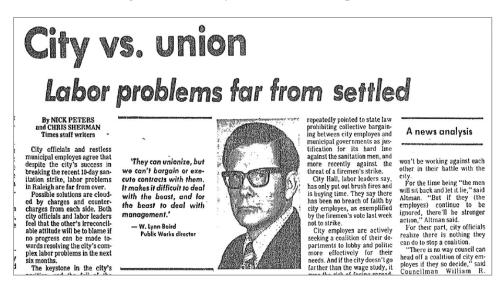
Michael Lass, a representative of the IAFF, 'said he and local board members think the strike vote had a unifying effect on the membership in that everyone shared in the decision-making.' "Nobody wants a strike," he said. "It's an extreme circumstance."

1976-07-22 - Raleigh Times - 'Firemen feel pay demand not worth job loss'

Firemen interviewed after the failed strike vote, taken by the RFFA, said their demands for a 3.5 percent pay hike wasn't worth the risk of getting fired. The RFFA said on Wednesday, July 21, that they didn't receive the necessary two-thirds vote from its 270 members to proceed with a strike. The RFFA did not release the results of the vote.

'I know I got to have a job' said fireman Ernest Bridges, who added he didn't think the demand for the raise was worth the strike. J. C. Munns, a member of the RFAA executive committee, echoed those sentiments.

1976-07-30 – Raleigh Times – 'City vs union – Labor problems far from settled'



[Story is largely a recap.]

'Pending a hoped-for change in the city's attitude, employees are actively seeking a coalition so they won't be working against each in other in their battle with the city.' And the RPPA plans to 'sit back and let it lie,' said Hubert Altman. 'But if [the employees] continue to be ignored, there'll be stronger action.'

October 1976

1976-10-06 – Raleigh Times – '60 jobs going by year's end in city cutback' 1976-10-06 – News & Observer – 'City Wage Hike Still Scheduled' 1976-10-06? – Raleigh Times – '9 fire captain's jobs cut' On Tuesday, October 5, plans were announced to eliminate nine captain's positions in the fire department. The cuts would result in an annual savings of \$115,000 [and were part of a citywide effort to trim 60 positions, as requested by the City Manager]. The 'cutbacks' were presented to City Council on Tuesday night, October 5, and 'have reduced the possibility for promotion in the department where firemen have said the chances for promotion have been limited.'

The eliminated positions were the captains on the 'three ground ladder trucks' [or service trucks]. The department planned to keep captains on each of the 15 engine companies and two [aerial] ladder companies, for a total of 51 remaining captains.

None of the current captains would lose their rank, but six existing vacant positions will not be filled. Three captains will be promoted to new positions as district chiefs, said Chief Keith. The three new

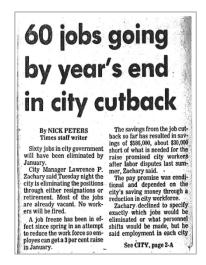
District Chief positions had been sought by Chief Keith to 'increase the supervision of firemen scattered across the city.'

The department's two districts will be reorganized into three districts, with three District Chiefs now on duty each day.

[The captain's positions on the three service truck companies were never restored. The units operated as two-person companies until they were eliminated in the mid-1980s, each replaced with a larger aerial ladder company.]

1976-10-07? - Raleigh Times - 'Promotion lag upsets firemen'

'Administrative budget-trimming has eliminated any hopes of promotion for Raleigh firemen and worsened low morale in the city's troubled fire department, a union spokesman said this morning.'



Said Hubert Altman, 'Now there are no promotions whatsoever in sight' because of decisions to eliminate nine captain positions.

The cuts were announced at a City Council meeting on Tuesday night, October 5. At the same time, the City Manager said each city department would have to trim personnel, to pay for a three-percent 'wage hike' for all city employees in January. The City Manager said overall 60 positions would be eliminated, but he didn't release details of the cuts in other departments.

Altman 'charged that the positions were eliminated without any warning' to the RFFA and 'in retaliation for their job actions this summer, when many members 'participated in a sick-in when they didn't report to work, saying they were ill' and also the 'strike vote that didn't pass.'

The elimination of the nine jobs 'provoked such concern in the fire department' that the RFFA executive board held an emergency meeting on Wednesday night, October 6. The union has also scheduled a 'mass meeting of its members' for next Wednesday, to consider what actions to take.

Altman emphasized that the firemen 'want to win public support and indicated that a job action or strike is not likely.'

Though the cuts will save the city money, which will fund three new District Chief positions and help pay for the January raise, Altman dismissed those gains as 'cutting off your nose to spite your face.' He claimed the department could save almost as much money by instead 'not filling 14 existing vacancies for privates, or Fire Fighter I.' He also 'contended' that the extra chiefs were not needed.

'It seems to me they're cutting the little man to give to the big man,' Altman complained.

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1976-10-13 – Raleigh Times – 'Fire chief defends job cuts'
1976-10-14 – Raleigh Times – 'Fire fighters plan leaflets on job woes'
1976-10-14 – News & Observer – 'Firemen Protest Cutting of Rank, But Table Action'
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On Wednesday night, October 13, RFFA members decided to distribute flyers and possibly return to court to 'protest a cutback in promotions.' However, they 'showed no enthusiasm for a job action' to press their point. Said spokesman Hubert Altman this morning, 'the men are pretty well down and out. They don't know if anything will work.'

The members voted first to 'tell city officials to keep a proposed three percent raise rather than take away captains' positions, which the union says offered firemen chances at promotion.' In a second vote, they changed their decision to 'continue to press for both a pay hike and more promotions.'

Fire Chief Rufus Keith agreed last week to 'abolish nine positions for captain, six of them already vacant, as part of a city-wide payroll-trimming' ordered by the City Manager to 'pay for a mid-year boost in wages.'

Said Altman, 'We voted last night to build a case against the city of Raleigh, the biased promotion system and favoritism.'

The members also decided to distribute '20,000 leaflets complaining about low morale in the department' and 'possibly take new legal action against the department's promotion system.'

Altman and other firemen were still awaiting a decision in the last lawsuit, contesting that J. C. Munns should have been promoted to Captain. The city's Civil Service Commission agreed with the union, but city officials had appealed the decision and the case had not been tried again. Noted Raleigh Times on 10/14/76, Munns appealed his 'lack of promotion' to the Civil Service Board, claiming that 'fire department promotions were corrupted by bias.' Munns won the promotion, but city officials appealed the decision to the state courts. No date had been set for trial.

February 1977

1977-02-15 - Raleigh Times - 'City job categories face knife in plan'



On Tuesday night, February 15, consultants were planning to recommend to City Council a reduction in the number of job classifications. The study of classifications and pay grew from last year's labor disputes involving firemen, policemen, and sanitation workers.

1977-02-21 - Raleigh Times - 'Flunkie' Altman now among chiefs'

Captain Hubert Altman was selected for a seat on the city employee credit union board, beating out Public Works Director W. Lynn Beard, John R. Knox of the RPOA, and others. This was the first time that a non-department head was selected for the board. Altman said, of 'being included with all those department heads,' that 'it feels weird being up there with all those people and I'm the only flunkie there.'

1977-02-23 - Raleigh Times - 'Consultants suggest axing two police jobs'

Private consultants proposed abolishing two 'merit ranks' in the Police Department, First Class and Master, held by more than 100 officers. They also recommended that the First Class Firefighter position, sought by firemen, not be adopted.

They were part of recommended job classifications for all city employees, from their study that also included salaries.

Recommendations for pay would be made on March 15.

Then What Happened?

Captain Altman, Chief Keith, the RFFA, and related parties found themselves again in headlines in 1978 and later, for reasons including:

1978 – August – Former city councilman Michael Boyd was elected chairman of the city Civil Service Commission, and began taking steps to take a more independent and active role in city government. A review of the commission by council was conducted in late 1979, prompted in part by their ruling on Hubert Altman (see below). In February 1980, council asked for resignation of three council-appointed commission members, expressing their displeasure with recent commission actions. At issue were complaints by council that the commission had been overstepping its authority.

1979 – July - The Civil Service Commission started hearing a grievance of Altman that he had been denied eligibility for a promotion by Keith, because of his union activities, and thus constituted harassment. Hearings, lawsuits, rulings, and appeals continued until 1986. The findings included that, yes, harassment was demonstrated, and, initially, yes, that he should be promoted. But the latter was later overturned.

1980 – April – Fire Chief Rufus Keith created a task force to involve 'rank and file' members in the writing of new promotional policies. But at the first meeting, minutes after starting, most of the attending members walked out, objecting to Keith's decision to add two of his own appointees to the task force, which is otherwise elected by department members. Six of the nine members walked out, but one later rejoined.

1980 – April – The News & Observer reported on two civil service appeals that had proved costly to the city. One was to a former 'emergency radio dispatcher,' awarded an additional 14 months of back pay, after the commission ordered his reinstatement after being fired. The award was appealed in court and the city lost. The second ruling was for fire department Captain James Munns, for back pay after the commission ruled that he had been unfairly denied a promotion. Munns was promoted, but the back pay award was delayed due to disagreements on how the interest in the award was computed.

1980 – June – The RFFA called on council to give firefighters a 15 percent pay hike instead of the 10 percent raised proposed by city budget officials. They also requested that salaries be raised in the lower ranks, to reduce overlap with the higher ranks. These overlaps occurred after the creation of the First Class Fire Fighter position in December 1978. Said RFFA president J. C. Munns, the firefighters assumed that when the new position was created, the other salary ranges would be adjusted accordingly. 'We're just asking them to start working on it,' Munns said. 'We realize all the overlap can't be accomplished in one year.' At the request of council, the city was preparing a study of the pay ranges of both fire and police.

1982 – October – Chief Keith was charged with favoritism by Driver Michael Murray, who tested to be promoted to Captain. He said he had the highest composite rank among candidates, but the fire chief passed him over. The fire chief denied the allegations. 'I followed the procedure all the way through,' Keith said. 'The fire chief selects the best one for the position. And I'll defend what I did all the way through.' Murray had appealed the decision to the Civil Service Commission. Murray said that Keith 'exceeded the department's formal promotional procedures by holding interviews with six candidates and conducting an informal poll of the department's ten district chiefs, procedures that the fire chief usually does not use.' Said Murray, 'I feel he did it to eliminate me.' He also speculated that since Keith announced his coming resignation, effective November 30, he wanted to promote certain members before leaving the department.

Related Reading

History of Raleigh Fire Department Labor Related Actions, Activities <u>https://legeros.com/blog/raleigh-labor-history/</u>

The Hubert Altman Affair – Research Notes https://www.legeros.com/ralwake/raleigh/history/writing/hubert-altman-affair.pdf

